

Message Text

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17

ACTION EB-11

INFO OCT-01 EA-11 ISO-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 L-03 NSC-10 SS-20 PA-04

PRS-01 USIA-15 H-03 DRC-01 /100 W

----- 061019

R 100830Z JAN 74

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC 9181

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E.O. 11652: N/A

TAGS: ETRN, JA

SUBJECT: CIVAIR: 1974 CHARTER QUOTA FOR SUPPLEMENTAL CARRIERS

REF: (A) TOKYO 16701

(B) STATE 2942

1. LETTER FROM FONOFF RE 1974 CHARTER QUOTA (DATED DEC 27, 1973) WAS DELIVERED TO EMBASSY ON JANUARY 7. FULL TEXT AIR POUCHED TO DEPT ON JANUARY 8 (TOKYO A-6).

2. EMBOFF HAS DISCUSSED POINTS RAISED REFTEL (B) WITH JCAB (TOYA, DEPUTY DIRECTOR, INTERNATIONAL AFFAIRS DIV). WITH FOLLOWING RESULTS:

(A) FIRST QUARTER ALLOCATION. GOJ DECISION TO AUTHORIZE UP TO TEN FLIGHTS IN FIRST QUARTER WAS BASED ON ANALYSIS OF NUMBER OF FLIGHTS OPERATED IN SAME PERIOD OVER LAST FEW YEARS. SINCE THIS ANALYSIS INDICATED THAT SUPPLEMENTALS HAD CUSTOMARILY OPERATED FEWER THAN TEN FLIGHTS IN FIRST QUARTER OF PAST YEARS, JCAB THOUGHT THIS NUMBER WOULD BE SUFFICIENT TO ACCOMMODATE OPERATIONS IN JAN-MAR 1974. GOJ DID NOT MEAN TO IMPLY BY THIS ACTION THAT ANNUAL QUOTA WOULD BE 40; ACTUAL NUMBER HAS NOT BEEN DECIDED, BUT IN ANY EVENT WILL NOT EXCEED 70.

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(B) JAPAN-ORIGIN CHARTERS. RE PARA 4 REFTEL (B), TOYA CONCEDED

THAT TIA TOKYO REP MAY HAVE BEEN TOLD THAT JAPAN-ORIGIN CHARTERS WOULD NOT BE RESTRICTED; HOWEVER, THIS WOULD HAVE BEEN PRIOR TO DECISION AT HIGHER LEVEL THAT SUCH TRAFFIC WOULD BE PROHIBITED IN FIRST QUARTER. TOYA ALSO SAID JCAB WAS NOT AWARE AT TIME THIS DECISION WAS MADE THAT SUPPLEMENTALS HAD ALREADY SOLD JAPAN-ORIGIN CHARTERS FOR OPERATION IN FIRST QUARTER. IN FURTHER EXPLAINING BACKGROUND OF THIS RESTRICTION, TOYA SAID JCAB HAD SENT LETTER DATED NOVEMBER 20, 1973 TO ALL INTERNATIONAL CARRIERS (INCLUDING JAL) REQUESTING THEM TO REFRAIN FROM EXECUTING NEW TOURIST CHARTER CONTRACTS AND, TO EXTENT POSSIBLE, TO CANCEL CONTRACTS ALREADY SIGNED. ON BASIS THIS REQUEST, TOYA INDICATED THAT JAL HAD CANCELLED A NUMBER OF CONTRACTS AND JCAB DID NOT CONSIDER IT EQUITABLE TO PERMIT OTHER CARRIERS TO PICK UP TRAFFIC GIVEN UP BY JAL. (IN THIS CONNECTION, IT MAY BE NOTED THAT TOYA STATED IN A SUBSEQUENT CONVERSATION THAT JAL DIVERTED SOME OF THESE CHARTERS TO

ITS SCHEDULED SERVICES.) TOYA SAID THAT JCAB NEVERTHELESS WANTED TO ACT REASONABLY TOWARD U.S. SUPPLEMENTALS RE THEIR PREVIOUSLY CONTRACTED CHARTERS. HE THEREFORE SUGGESTED THAT EMBASSY QUOTE APPEAL UNQUOTE FONOFF LETTER OF DECEMBER 27, NOTING THAT CHARTERS PLANNED BY WORLD AND TIA FOR OPERATION IN FIRST QUARTER 1974 HAD BEEN CONTRACTED BEFORE NOVEMBER 20, 1973. ON BASIS OF EMBASSY REPRESENTATION, TOYA PROMISED THAT JCAB WOULD RECONSIDER ITS POSITION

AND MIGHT AGREE TO AUTHORIZE SOME OF THE FIRST QUARTER FLIGHTS DESPITE FACT THAT ALL ARE JAPAN-ORIGIN. ON INFORMAL BASIS, TOYA SAID TEN QUOTA FLIGHTS PROBABLY WOULD BE AUTHORIZED. THIS WOULD ACCOMMODATE EITHER FIVE (OUT OF SIX) OF WORLD'S B-747 CHARTERS OR FOUR WORLD CHARTERS PLUS THE SINGLE FLIGHT PLANNED BY TIA. (TIA'S DC-8 CHARTER WOULD LEAVE JAPAN IN MARCH AND RETURN IN APRIL, THUS COUNTING AS 1/2 FREQUENCY IN FIRST QUARTER.)

3. IN LIGHT OF FOREGOING, EMBASSY HAS SENT LETTER TO FONOFF REQUESTING RECONSIDERATION OF BAN ON JAPAN-ORIGIN CHARTERS DURING FIRST QUARTER AND (DESPITE INDICATION THAT ONLY 10 FLIGHTS WOULD BE APPROVED) URGING APPROVAL OF ALL FLIGHTS CONTRACTED FOR THAT PERIOD. (TOTAL FOR TWO CARRIERS WOULD BE 12-1/2.)

4. RE PARA 3 REFTEL (B), TOYA STATED TO EMBOFF THAT FONOFF LETTER OF DECEMBER 27 SHOULD NOT BE CONSTRUED TO MEAN THAT GOJ WOULD LIMITED OFFICIAL USE

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PROHIBIT JAPAN-ORIGIN CHARTERS THROUGHOUT 1974. HE ASSERTED THAT THERE HAD BEEN NO CHANGE IN BASIC POLICY OF PERMITTING UP TO ONE-THIRD OF TOTAL QUOTA TO BE USED FOR JAPAN-ORIGIN TRAFFIC.

5. ON SEVERAL OCCASIONS DURING FOREGOING DISCUSSION, EMBOFF STRONGLY URGED THAT JCAB AUTHORIZE AT LEAST 70 FLIGHTS IN 1974. SHOESMITH

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Draft Date: 10 JAN 1974
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Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
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